CONSIDERATIONS

ON VARIOUS

GRIEVANCES

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PRACTICK PART

OF OUR

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WITH SOME

OBSERVATIONS

ON

THE CODE FREDERICK,
THE ROMAN LAW,
AND
OUR OWN COURTS OF EQUITY.

Humbly submitted to the candid Examination of all Persons who have the Peace and Property of the Subject truly at Heart.

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Printed in the YEAR MDECLVL

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CONSIDERATIONS, &c.

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QUITY, good Sense, and Acuteness may be found in all Countries; but the more the Faculties of the Soul are employed, the more refined and extensive they will be. In Nations thoroughly civilized, where Arts, Sciences, and Commerce flourish, there human Prudence will be found most perfect; for the Improvements in all Things will be in Proportion to to our Exertions about them. The Roman Law, reduced into order by Justinian, is a Work that must remain an eternal Monument of that great Emperor's Regard to the Welfare of Mankind. His Institutes contain the Elements of almost all civil Justice; and as it probably may be a Satisfaction to fuch Persons as have not dipped into the History of the Roman Law, (especially as there is a great Connection between that and Part of our Law) to have a short View of it set before them, I shall before I proceed to the main Defign of the following Sheets (which is to lay a few Hints before the Publick for the remedying some Grievances in the Practick Part of our Law) take Leave to present the Reader

Reader with a fummary Account of the Roman Law, extracted from a very judicious French Writer Joseph de Ferriere

The Roman Law, fays this Writer,

The Roman Law derived from Greece.

Equity the

all Laws.

- feems originally to be derived from the polite Nation of Greece; for in the Year of
- Rome 299, Embassadors were sent into that Country, to bring fuch Laws from
- thence as the Wisdom of that learned Peo-
- ple had from Time to Time established;
- and accordingly in the Year of Rome 302,
- the Decemviri were created, and they be-
- ing vefted with great Powers, a System of
- Laws partly of those brought from Greece,
- and partly of the Regal Laws and Customs
- of their own Country, was approved of by
- those Magistrates, and by a Senatus Con-
- fultum, confirmed by a Plebiscitum, or-
- dered to be every where obeyed. These
- were Engraven on Ten Tables of Brass, to
- The Law of which two Tables more were afterwards

the Twelve added, and the whole went by the Name

of the Law of the Twelve Tables.

But as the Defects and Inconveniencies

of Laws are feldom discovered 'till they

come to be put in Execution; fo it hap-

pened with the Laws of the Twelve Ta-

bles — for their concifeness rendered them

obscure and uncertain, - which made the

Interpretation of Lawyers necessary; be-

foundation of fides, Equity being the Foundation of all

Laws, it frequently happens, that though

a Law in general may be just; yet in pri-

vate Cases it may prove quite otherwise;

and

and therefore it is necessary the Law should

be mitigated by Equity.'*

This Interpretation of the Lawyers created A new kind a new kind of Law, which was called the Law create Civil Law or Usage of the Bar. The Cre-by the Interpreters was so much the Lawyers. greater, as they were Men of Rank and Fortune, whose Wealth joined to their profound Learning in the Laws, very much contributed to advance the Dignity of their Profession as much as their personal Merit.

In making their Interpretations, they followed two Rules; first, To adhere to the Design of the Law, rather than the Words; secondly, When the Law mention'd only certain Cases, they extended it to others by

Parity of Reason.

However, when the Law is absolutely unjust in its Principle, so that it can receive no Interpretation, without rendering it utterly useless, there is no other Remedy but to have Recourse to the Sovereign Authority, which alone has the Power of giving Relief by making another to repeal it.

The Interpretation of the Laws belonged to the Magistrates, as well as the Lawyers, particularly to the Pretors: for Part of the A 3 Consular

For Example. It is in general a just Maxim in Society, that private Convenience should always give Way to the publick Utility;—and yet it would be the height of Cruelty to ruin a private Family for the Sake of the Publick; and therefore in such a Case Equity calls upon the Publick, to make the Party a Compensation for giving up his Property for the Service of the whole Community.

Confular Power, was the Administration of Justice, and confequently the Interpretation of the Laws. But as the Confuls were often called out to the Wars, it was necessary to create a Magistrate to supply the Place of the Conful in the Administration of Justice; and he was called Prator. Afterwards by the increase of the Empire, the Number of Prators were augmented: and at last, they came to be twelve. And as the Laws did not take in all Cases, nor were always equitable, the People tacitly allowed the Prators to propose their Edicts for mitigating the Rigour of the Laws and adding their Decisions where the Law was not explicit.

Prætors.

However, in Process of Time, it so hap-Their Edicts. pen'd, that many of the Edicts of the Prators were contrary to Equity and the most received Maxims, having been made by Caprice or Partiality. Wherefore in the Year of Rome 686, the Plebiscitum Cornelianum obliged them to specify the Method they intended to observe in administring Justice through the whole Course of their Magistracy, from which they could not deviate,

Many of the Edicts made after this Plebifcitum were so very just, that they have been perpetuated as Laws, from which there is no departing, without an Offence to Equity and right Reason: However, the vast Number of them diffused a great Uncertainty through the whole Law: To remedy which, the Emperor Adrian ordered Julian a celebrated Lawyer, out of all these Edicts to form a perpetual one, which might serve the Pra-Aperpetus tors for a constant Rule, to guide them in Edici. their Judgments and Administration of Justice, and at the same Time took from them the Power of making Edicts for the suture.

This perpetual Edict was divided into 52 Books, containing the most just and useful Matters of all the *Prætors* Edicts, and several Roman Lawyers have made Commentaries

thereon

The Roman Republick was utterly extin- A new kinguished under Augustus: for in the Year 731, of Law calle the Law-Regia translated the Sovereignty Constitution from the People to his Person, which produced of the Emp a new kind of Law called the Edicts and Constitutions of the Emperors: However, the Polity of Augustus, the better to strengthen his Government made him keep up the Form of General Affemblies, in which he ordered all his Edicts to be published. But Tiberius suppressed even this faint Mark of antient Liberty, and fent his Edicts to the Senate only, who never failed to Decree according to his pleasure: however in after Ages the Emperors frequently published their Edicts without this Form, most of which they commanded should go under the Title of Imperial Constitutions, in order to give the greater Luftre to their Sovereignty.

As foon as there were any Laws established at Rome, Care was taken to collect and re-

duce them to Order.

After the Law of the twelve Tables, the Lawyers composed certain Forms for regulating

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ting the Proceedings of the Court. In Julius Cæsar's Time Ofilius the Lawyer undertook a Compilation of the Prætors Edicts, which afterwards at the Command of the Emperor Adrian, were made into a perpetual one, by Julianus.

The Constitutions of the Pagan Emperors ollected in from Adrian to Dioclesian were, in the Reign Reign of of Constantine the Great, collected by Gregonstantine rius and Hermogenius, two excellent Law-Great. yers. Theodofius the younger after this, ordered a Collection to be made of the Constitutions of the Christian Emperors, from Con-

stattine to his own Time. He made also fian Code another Code divided into seventeen Books, called the Theodofian Code. This was published in the Year of Christ 430.

This last Code was followed, 'till it was

suppressed by Justinian's Order.

Notwithstanding these several Codes, there was no authentick Collection, before Justinian's, of the Answers and other Writings of the Lawyers, which lay fcattered in about two thousand Volumes; and the Contradictions in them were alone fufficient to render the Reading of them utterly useless.

To remedy these Inconveniencies, Justinian undertook to make a general Compilation of the most useful Constitutions of the Emperors his Predecessors and all his own to that Time. He also formed a Project of collecting the best of the Writings of the Lawyers, and by that Means, making a compleat Body of Civil Law, to which Recourse might be had had, without confulting all those other Volumes, which had introduced so much Confusion.

The first of these, viz. the most useful Constitutions, called the Justinian Code, Justinian's soon came out. And by an Ordinance, Justinian gave every Thing therein, the Authority of Law, and thereby repealed all other Constitutions. This was done in the

Year of Christ 529.

Justinian's next Care was, to make a compleat Collection of the Roman Law, and for that Purpose he made an Ordinance, directed to Tribonian in the Year 530, empowering him to chuse a certain Number out of the most eminent Lawyers, who were to make a Collection of the best Decisions of the antient Lawyers, and to reduce them into sifty Books, in such a Method, as there should be no Contrariety or Consustant therein. And he orders that the Volume so composed, should be called Digestorum vel Pandestarum Volumen; which were the Names The Pandeste given by many of the antient Lawyers to or Digest. their Works.

Then he forbids all Lawyers making any Commentaries upon that Volume, left the same Confusion should be introduced by the contradictory Observations of the Lawyers. And lastly, he orders, that every Word should be wrote at full length, and no Notes or Abbreviations made use of, which had caused so much Obscurity and so many Doubts.

Doubts, in the Writings of the antient Law-

yers.

In pursuance of this Ordinance, Tribonian made choice of fixteen Lawyers; and the Labours of these great Men were crowned with Success; for in a short Time they finished the Work, which was not begun 'till 530, and was finished 16 December 533. Is So that it was but three Years in making, at 1 the End of which it was published under the Emperor's Name and Authority. It was I called the Digest, that is to say, a Methodi- t cal Compilation; and it had the Name of Pandects, as containing Decisions upon most I of the Questions that can arise in the Law, p as II, in Greek is omne, and Oryona. comple- b Etor; so that Pandetta signifies a compre- c henfive Collection.

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The Style of this Work is the finest that Is can be imagined, elegant and concife: And h it may be faid with good Reason, that, of h all the Works produced by the Wit of Man, en none can enter into Comparison with this.

The Truth is, that before the Publication of the Digest, the Roman Law was like a C great Sea, without any Port of Safety: It Is was dispersed into many Volumes, and con- D tained so many contradictory Decisions, that hi all the Use they were of, was to occasion E Doubts and keep Men in Suspence. The w Edition of the Pandects most to be depended an on, is the Florentine, which is a Copy from an the Original, and which the Pisans had first: And ke And it afterwards fell into the Hands of the Florentines, where it now is.

While the Digest was composing, the Emperor commanded Tribonian, and two others, to make an Abridgement of the first Principles or Elements of the Roman Law, for the Benefit of young Students: And this Work under the Title of Institutes, came out a Justinian's Month before the Digeft.

They had the Force of Law given them, by the fame Emperor's Constitutions. And

this Work is a Masterpiece.

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Afterwards, in the Year 534, the fame Emperor published another Code, and suppressed that which was put out in 529, there being many useless Laws in the first, others contrary to the present Usage, and several new Ordinances which it was proper to infert in this Volume. And by an Ordinance he directed, that this his last Code should of have the Force of Law; and the other be entirely rejected: In short, this last Code revised, corrected and amended the other.

During Justinian's Life, the Body of the a Civil Law confifted only of three Parts; The It Institutes, Digest and Code: But after his n- Death, the fourth Part was composed out of nat his Constitutions, called Novels; fo that this His Novels. on Emperor's Novels are his last Constitutions, 'he which are quite consistent with the Digest led and Code: and in no Sort introductory of

om any new Law. The Body of Law composed by Justinian, nd kept its Ground in the East for 300 Years

after

after his Death; but afterwards, the Baseness and Jealousy of the Emperors, and their Envy of Justinian's Fame, made them endeavour to destroy it, by introducing new Ordinances, contrary to the Roman Law; which were called Basilisks, which continued 'till the Reign of Constantine XIII. the last of the Greek Emperors; in whose Time Constantinople was taken by Mahomet, the Emperor of the Turks: which put an End both to the Eastern Empire and its Laws.

The Body of Justinian's Law has been however received with great Applause by all Europe, and is look'd upon as the Rule of all good Laws and Fountain of the true Prin-

ciples of that Science.

Bafilifks:

As to the Study of the Roman Law, it ought to be preceded by a perfect Know-ledge of all Kind of polite Learning, especially the Roman History, as taken from the

pureft Roman Authors.

It may therefore be concluded, that such as have reaped no other Benefit from their Studies, than the Dust of the Schools, are in no Capacity to undertake the Study of the Roman Law. And to this Knowledge of polite Learning, must be added a sound Judgment, good Memory, and Clearness of Expression. And though much Pains will be necessary, the Advantages that accrue, will be more than a sufficient Recompence; as the End of Study is to improve our Understanding and refine our Reason.

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I shall now present the Reader with another Extract from Duck's Treatise of the Use and Authority of the Civil Law in England, which I have made with as much Brevity and Clearness as I was able.

I shall now present the Reader with another Extract from Duck's Ir.a. tife of the Use and Anthonic of the Civil Law in England, winds I have made with as much Broticy and Clearness as I was able.

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Considerations, &c.

Languege, Diels and Eloquence: fo this

the Roman Larvs and by Roman Machinetes.

alo Laws being entirely abrogate

HERE is no Historical Account No Account either of the Laws or Government of the Laws of the Britons before the Entry of ment of Bri-Julius Cafar, except what we find in the tain before Roman Authors. Cafar relates that in Bri-Julius Cafar. tain and Gaul, the Druids were both Priests The Druids and Judges, and decided all Kinds of pub-both Priests and Judges. lick and private Controversies: And such as refused to stand to their Award, were forbid to appear at their Sacrifices: But of their Laws and holy Ceremonies there is no Account extant; not being permitted to commit any Thing to Writing. But Cafar made Cafar did not alter the no Alteration in the Laws of Britain: He Laws of Brionly required Hostages and a Tribute from tain. their Kings: And Seneca fays, Britain, before Claudius's Reign was Sui Juris. But Claudius subduing Part of the Island introdu- Claudius inced the Roman Laws, and by his Edict troduces the filenced the Druids. And Tacitus writes, Roman Law. that Claudius planted a Colony at Doncaster, to keep the Rebels in Awe, and teach his Allies the Study of the Roman Law.

Britain rewas governed by the Roman Laws.

But Britain being entirely subdued by Province and Agricola, was reduced into the Form of a Province by Vespafian and Domitian, who, as well as their Successors, governed it by the Roman Laws and by Roman Magistrates, the British Laws being entirely abrogated.

The Britons not only conformed to the Roman Laws, but affected their Manners, Language, Dress and Eloquence; so that whatever our Ancestors boast of, either of Beauty or Splendour, was all owing to the Government of the Romans: Nor did the Britons forfake the Roman Laws, 'till they themselves were deserted by the Romans; which happened in the Time of Honorius, Honorius re- who renounced the Sovereignty of Britain in nounced the the Year 410. And the Romans took their last Farewell of the Island in 426 or 427. An Account of which may be feen in Bede, L. I. C. 12.

Sovereignty of Britain.

> It has been advanced by fome celebrated English Lawyers, that the Romans never imposed their Laws on the Britons. But both Cambden and Selden prove the contrary, by most evident Testimonies: To whom may be added Spelman. Indeed when they were forfaken by the Romans, they were obliged to stoop to the Saxon and Danish Governments; and of Course to their Laws, which they were intent in propagating, the more eafily to keep the Britons in Subjection: However, the best of their Princes often imitated the Romans in apministring Justice. Thus Bede tells us Ethelbert, King of Kent. made

The Saxon and Danish Governments.

made Decrees, to be observed in Judgments between his Subjects, according to the Roman Model: However, few of the Saxon Kings paid any Regard to the Roman Laws: And the Danes being Heathens, and invadeing England in the Year 800, destroyed not only Cities, &c. but Laws, Sciences, and all Their Barbar Kind of Learning.

Much Light therefore cannot be expected, concerning the Roman Laws, in those Ages when Justinian's Books lay buried: The Danes destroyed every Thing, and those sew Roman Remains, which are to be seen in the Time of the Saxons, were taken from the Theodosian Code, and Fragments of Ul-

pian, &c.

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The Danes being expelled, Edward the Edward the Confessor formed one Common Law, out of Confessor those of the English, Danes, and Mercians: forms one But William the Conqueror, and some of Law. the first Kings after him, abrogated many William the of Edward's Laws, and laid the Foundation Conqueror of the Government under our present Kings; laid the Foundation and introduced the Use of the Civil Law, in of our present feveral Cases amongst us. And tho' there Government. is fome mention of Chancellors in the Saxon Times; yet it is certain, the Court of Chan-Institutes the cery was instituted under the Conqueror, and Court of Chancery. had Power, in the fame Manner as the Prætor aided and supplied the Roman Law, to moderate the Rigour of our Laws, and to grant Relief in Cases of Fraud. And in his Likewise the Reign the Court of King's-Bench was erect-Courts of King's Bench Common
Pleas, and
Exchequer.

Appoints the wife appointed the Terms, and that all
Terms.

And fettled
the Tryal of fworn Men: And though there is of this
Facts by Ju-fome faint Appearance under the Saxon Government; yet it was by him reduced to a
Method*.

Distinguished He also distinguished the Ecclesiastical the Ecclesia- from the Law Courts: However, during from the Law the Reigns of the Conqueror and his Son William Rufus, the Civil Law was not heard Courts. The Pandects of in England; for the Pandects were not restored by the Emperor Lotharius until the until 1128. Year 1128, which was the Twenty-eighth Year of our Henry Ist. But in 1149, the Fourteenth of King Stephen, Vacarius taught the Civil Law in England, as appears from The Civil Law taught the Norman History, written by Querectanus. in England. And this Vacarius was in fuch Repute, that he was elected Arch Bishop of Canterbury,

which he refused and died in the Monastery of Beck in Normandy, in 1180.

In the same Reign, Theobald, Archbishop of Canterbury, sent Thomas Becket to Bologna in Italy, to study the Civil Law: And upon his

Gwin saith in his Preface to his Reading, that upon the granting the Great Charter by Henry the Third, the Common-Pleas was erected and settled in one certain Place.

^{*} Itinerant Justices were instituted by Henry II, and the Kingdom of England divided into Six Circuits. Hale's History of the Common Law, 139. 143. Afterwards, the 25th of the same King, the Limits of the itinerant Justices were divided into Four Circuits.

his return was made Doctor of Laws at Oxford; and three Years after King Stephen's Death was made Chancellor of England by

Henry IId.

The Civil Law has ever fince that Time, Profess of flourished in England, and fince the Reign the Civil Law of Henry VIII. our Kings have allowed an annual Salary for the Maintenance of Profess fors of the Civil Law: who before were supported by Contributions from their Audience: Besides which, many Fellowships are appropriated for the Maintenance of Students in the Civil Law.

The first Writers on the English Law, The first such as Glanvile, Chief Justice under Henry Writers on the English III, Bracton, Chief Justice under Henry III, Law well Briton, Chief Justice, Thompton, Chief Justice under Edward I. were well versed in the Civil Law. It is the Civil Law, from whence they borrowed a great deal to explain and illustrate the Law of England. Bracton was Professor of Civil Law at Oxford, and Briton Doctor of Laws.

The Court of Chancery does not proceed by the meer Law of England; but according to Equity of Conscience: In which Court there are many Things, that agree with the Civil Law. Most of the Chancellors since Chancellors Thomas Becket's Time, were Bishops or shops or Clerks, and learned in the Civil Law, until Clerks until the Reign of Henry VIII, when Lord Rich, the Reign of the first Common Lawyer, was by him made Chancellor. The Masters in this Court were also generally Doctors of the Civil Law. And from the Book of Original Writs, resembling

the Book of Actions, published for the Benefit of the Roman People by Cneius Flavius, and which is written with great Brevity and Accuracy, it appears the Persons who writ them were well skilled in the Roman Laws.

The Courts in which, by the Custom of England, they proceed by the Civil Law, are, 1st, the Courts of Chivalry, under the Marshal of England; the Court of Admiral-Ecclefiaftical

ty; and the Ecclefiastical Courts.

The Marshal's Court,

the Admiral-

ty, and the

Courts pro-

ceed by the

Civil Law.

The Court of Admiralty has Cognizance of all Crimes done upon the Sea, the Sea being without the Dominion of the Common Law; and is governed by the Civil Law: However it was enacted under Henry VIII. that the Civil Law should be so far laid aside. that, in Criminal Cases, Matters of Fact should be determined by a Jury of 12 Men.

The Ecclefiastical Courts are governed by The Ecclefiaffical Courts the Civil and Canon Law, together with the likewife governed by the Provincial Constitutions of Canterbury, and Canon Law. those of the Pope's Bulls fent hither to our Kings. But after Henry VIII, had thrown off the Pope's Supremacy, the old Canon Law was confirmed by Statute, excepting fuch Articles as were repugnant to Holy Writ, the King's Prerogative, and the Law,

Customs and Statutes of England.

After the Pope's Supremacy was abjured, the Doctors of Law were allowed to exercise Ecclefiastical Jurisdiction; though not in Orders or married; which is contrary to the Canon Law.

OF



Of the FEUDAL LAW.

PAULUS MINUTIUS has observed in his Book de Senatu Romano, that the Feudal Law seems to be derived from the Roman Custom of Patrons and Clients, that was practiced even in the Infancy of Rome; and indeed from the Words of the Roman Law, which are very remarkable, the Conjecture is not at all improbable, as by them it appears, that Patrons and Clients, were in a great Measure like our Lords and Tenants.

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THE TRANSPORT OF THE SENDING AND TOUR TOWN NO. WOULD LAKE e la 1 de la compresa de la constanta de la co this could be succeed to the house. To that I see in 1975 equipment is words, with to simply of the ord become two Lawy wholl are very contrible the Consuccessing is several real real collection, as to shoot in a me were street affected and this me, were at a Thursday Em. about two and emphasis weeks

Considerations, &c.

HE three great Ends of entering in-The 3 great to a focial State, are, the Preferva-Ends of Socition of the Properties, the Liberties and the Lives of the People; and the Laws best contrived to answer these Purposes, may indubitably be deemed the most salutary.

That the Laws of England are schemed, nay calculated, to fecure all those important Bleffings to us, may be eafily proved; I mean, while the true Spirit of our Laws is adhered to; however, as there is nothing of mortal Contrivance that has not Defects in it, it may be afferted, that whatever Defects there may be in our Laws, none but corrupt Men will feek to avail themselves of them; and therefore fince Human Nature is not to be depended on, for the Support of even good Laws, and that many Men will be wicked and base, if they can find the least Room to be fo with Impunity; the oftener Laws thould our Laws are reviewed, corrected and amend- be often reviewed and aed, most certainly the better. mended.

The British Constitution is like a stately Palace, contrived with infinite Skill and Ex-

pence,

pence, to answer the Convenience and Comfort, as well as the Magnificence of the Owner; but like all other great Fabricks must be kept in constant Repair, or it will soon moulder; the most skilful Architects should be employed from Time to Time to examine every Part of it, to see there are no Leaks, that every Thing is staunch and in good Order, and to confider what Additions may be necessary in order to compleat and perfect the Work.

That the Generality of Men will be bad, Men in geneif the Laws if the Laws do not make them good, I fear, do not make will be found too true a Proposition; therethem good. fore Laws, however morally framed, that

can be eafily evaded, may justly be looked upon as having radical Defects in them.

This granted, I shall consider in the first Place some Defects in our Law, with Re-Chicanery of gard to the Chicanery of evil minded Men, who fometimes have the carrying on of Practices. Suits; and altho' this is an Evil that I hope does not frequently occur, it is a Reproach to the Profession, as well as an Injury to the

Subject, that it should ever happen.

hem.

And here it may not be improper to ob-How the Law ferve how the Law stands by the Stat. of Rands with West 1st. c. 29, by which, Pleaders are Regard to enjoined to put no Deceit on the King's Court, nor fecretly to confent to any fuch Tricks as may abuse or beguile the Court or the Party, be it in Causes, Civil or Crimimal; and it is ordained that if any of them be convicted of fuch Practices, he shall be

imprisoned for a Year, and never be heard to plead again in any Court. And The Mirror of Justices, C. 2d. Sect. 4, says, That every Serjeant Pleader shall not defend any Wrong or Falshood to his Knowledge, but shall leave his Client, when he shall proffer any false Testimony, or Consent to any Lyes, Deceits or Corruptions whatsoever in his Pleadings.

And the Laws against the black and infamous Crimes of Barretry, Champerty and Maintenance, fully prove that our Ancestors had it in their Contemplation effectually to secure the Peace and Property of the Subject.

But for the better understanding what those Crimes are, it will be necessary to speak

particularly of each of them.

A Barrettor, according to Lord Coke, is a Barrettry. Common Mover and Maintainer of Suits, in Disturbance of the Peace, and in taking and detaining the Possession of Houses and Lands, or Goods, by false Inventions; and the Indictment runs, that he is Communis Malefactor; calumniator et Seminator litium et discordiarum inter vicinos suos, et pacis Regis perturbator; and it is with Justice said, that he is the most dangerous Oppressor in the Law; for he oppresseth the innocent by Colour of Law, which was made to protect him from Oppression. A Barrister at Law entertaining a Person in his House, and bringing feveral Actions in his Name where nothing was due, was found guilty of Barretry; and for the Prevention of this Crime, the Law

Law will not suffer any Thing not actually recovered to be granted over, to prevent defective Titles being granted to Lawyers, or other Men of Substance, to oppress those who have not where withal to maintain their Rights.

Champerty.

Maintenance.

Champerty is where a Bargain is made with the Plaintiff or Defendant, in any Suit to have Part of the Thing fued for, if the Party that undertakes it, prevails therein; this is an Offence punishable by Common Law as well as by many Statutes, particularly by the Stat. 28. Ed. 1. c. 11. which enacts, that no Officer nor any other shall take upon him any Business in any Suit to have Part of the Thing in Plea; and it hath been adjudged, that if it had been agreed between the Counsellor and his Client before the Action brought, that he should have Part for his Wages, then it would be Champerty; and it hath been always looked upon as dangerous as well as highly dishonourable for a Lawyer to meddle with any fuch Gift, fince it carrys with it the strongest Presumption of Champerty.

Maintenance is where a Person officiously meddles in a Suit depending in a Court, which no Way belongs to him, by affisting the Plaintiff or Defendant with Money or otherwise in the Prosecution or Defence of

any fuch Suit.

The obvious Policy of the Law with regard to these Crimes, is to prevent vexatious Suits; and unquestionably there cannot be a

more noxious Creature in Society than a Stirrer up of Suits and Contentions, between Neighbours, Relations and Friends, or indeed between any Persons whatsoever.

This even in the meanest Pettyfogger is a shocking Crime; how much more so in a Person of superior Rank in the Profession of And what still makes it the more grievous and intolerable, is, the fecret Manner always practiced in the Commissionwhich renders it almost impossible to convict Persons of it, or to apply sufficient Proofs upon the Occasion; the Scripture says, Curfed is He who removeth his Neighbour's Landmark, but the Man who is perpetually moving the Land-marks of his Neighbours, is heaping up Curses indeed upon his own Head, as well as Vexation and Diffress upon all Persons whose Properties are thus violated; but there are some People like some Fishes, who cannot live but in muddy Water, who are ever groping in Dirt and Na-Styness, like Kennel Sweepers, or Gold-finders; and who, on the Prospect of a precarious Recompence are contented to pass their whole Days in the most filthy Occupation.

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The best Remedy, I believe, that can be The best Reapplyed to this Evil, is the watchful Eye of medy against our Judges, I mean with regard to the Practicers; and this with the known Honour, and chaste Conduct of the greater Part of the Gentlemen of the Long Robe, cannot fail of effectually preserving the Bar from the Filth and Dirt of all Pettysogging Genius's,

who either are, or hereafter may become Members of a Science, that must be ever held in the highest Estimation, so long as Learning, Virtue, and a fair Investigation of Truth, are the diffinguishing Qualities of its Professors.

And here I shall beg Leave to draw a Por-

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trait of what in my Apprehension may justly called a good Lawyer.

What may be be denominated a good Lawyer, by which the opposite Character will appear without a particular Deliniation. And fuch a one must be a Man of Virtue and the strictest Probity, with an equitable Heart as well as a reasoning Head, that thinks nothing profitable that is not honest, who is perfectly conversant in the Municipal Laws of his own Country, as well as the universal Principles of natural Justice, who makes the Practice of the Law, a noble, a liberal Profession, not a groveling, mercenary Trade, who exerts all the generous Powers and Faculties of his Soul in the ever honoured Cause of Truth: but when he discovers the least intended Imposition, the least Fraud, Falshood, or Chicanery, detests the Notion; that it is his Duty to employ his Skill and his Eloquence in Defence of Wickedness, and to serve his Client, be he right or wrong. In Points of Nicety and Doubt, he will advance with Modesty and Candour, every Argument that his Learning and Knowledge fuggest to him in favour of his Client; but he will not affert what he knows to be false, he will not mistate Facts he will not (according to the Law

Law Phrase) cook up his Pleadings with Scurrility, Scandal, Prolixity and Impertinence, he will not for his own lucrative Purposes, or to gratify his own Malice, or to force the adversary Party into an unreafonable Composition, be a Propagator of underhand Defamation, and infidious Calumny, or a Promoter of Discord, Hatred, and Animofity between Neighbours, Friends, and the nearest Relations; and he will in all his Practice keep clear of the shameful Crimes of Barretry, Champerty and Maintenance. He will not for the Sake of appearing with a large Bundle of Papers, and making an oftentatious Parade of great Bufiness, or to feed his own Avarice, multiply his Pleadings with useless Charges and Invectives, which he knows must in the End be hurtful to his Client. He will endeavour rather to cool than inflame the Passions of the Parties, and he will never be averse to the recommending Peace upon reasonable and equitable Terms, as his Experience and Obfervation will convince him of the Fallibility of the ablest Men's Opinions in Matters of Doubt and Difficulty. In short, to be a good Lawyer, he must be, not only a Man of extensive Knowledge and deep Learning. but what is far more Essential, he must be a Man of Honour, of Truth, and of the strictest Virtue; or rather, he must be born with a be-

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a beneficent and humane Bosom*. Such there is the greatest Reason to believe, most of

* Upon this Principle (if it be well founded) no Man can make a good Lawyer, a good Divine, a good Physician, or indeed a good any Thing, who is not by Nature formed with Humanity, and a tender, focial Heart: for though it is certain that Education will frequently foften the Imperfections of Human Nature, and sometimes in a Manner quite disguise them, yet we often see that the very best Education proves utterly ineffectual; which shews that bad Dispositions are inherent in some Natures, which nothing can conquer. The fame Observation will hold in the Brute Creation: some are tractable, docile, and easily rendered quite gentle; whilst others are fierce, treacherous, and sometimes absolutely untameable. In like Manner, many of the Human Kind are from their Infancies fraught with Perversences, Cunning, and the most shocking Profligacy, which no Time, no Precepts, no Pains, Care, or Industry, can get the better of. The most horrid Seeds of Corruption are born with some Men; and therefore I believe it would not be a meer Jest to fay, that such as entertain a proper Regard for the Happiness and Honour of their own Families, as well as the Dignity of Human Nature, should avoid all union of Blood with fuch Sins of Nature, (if I may use the Expression) for a Man by Nature formed a Scoundrel, shou'd, (if it could be prevented) be no more fuffered to propagate his Species, than a Leper, or a Person half consumed with the Venereal Disorder. I could name a few Families, where Health, Beauty, Good Nature, Honour, Truth, and Justice, are, and have been the predominant Qualities for feveral Centuries; where not a Drop of tainted Blood has been suffered to enter, where every Thing flowed from Benevolence, Generofity, and Social Affection, where all the Men were actuated by the most shining Magnanimity; and all the Women by Prudence, Sweetness of Manners, and the truest Nobility of Conduct. From such a Family, or from one who comes nearest to it, who that wished for an illustrious Posterity would not chuse a Partner?

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of the Gentlemen now in the Profession really are, and such who are not so, will, it is to be hoped, not have it in their Power to do much Mischief, as they certainly will be treated, not only by their Brethren, but likewise by the Judges, with the Contempt and Abhorrence that they deserve.

The late Viscount Bolingbroke has indeed Lord Boling-made very free with the Gentlemen of the broke's Opilong Robe. The Passage need only to be Profession of Quoted to shew the Injustice of it.

I might Instance, fays he, in other Pro-

fessions the Obligation Men lye under of

sapplying themselves to certain Parts of

· History; and I can hardly forbear doing

it in that of the Law, in its Nature the

onoblest and most beneficial to Mankind;

in its Abuse and Debasement, the most for-

' did and the most pernicious.'
So far we will agree with him.

A Lawyer, continues he, is now nothing more, I fpeak of Ninety-nine in a

Hundred; to use some of Tully's Words,

· Nisi leguleius quidam, cautus et acutus,

· praco actionum, cautor formularum, auceps

'Syllabarum.' But there have been Lawyers that were Orators, Philosophers, Historians. There have been Bacon's and Clarendon's. He might have added, Somers's, Hardwick's, and Jocelyn's.

There will be none such, continues he, any more, 'till in some better Age, true Ambition or the Love of Fame prevails over Avarice; and 'till Men find Leisure

and Encouragement to prepare themselves for the Exercise of this Profession, by climbing up to the Vantage Ground, (so my Lord Bacon calls it) of Science; instead of groveling all their Lives below in a mean but gainful Application to all the little Arts of Chicane; 'till this happens, the Profession of the Law will scarce deserve to be ranked among the Learned Professions; and whenever it happens, one of the Vantage Grounds to which Men must climb is Metaphyfical, and the other Historical Knowledge. They must pry into the secret Recesses of the Human Heart, and become well acquainted with the whole Moral World, that they may discover the Abstract Reason of all Laws; and they must trace the Laws of particular States, especially of their own, from the first rough Sketches to the more perfect Draughts, from the first Causes or Occasions that produced them, through all the Effects good and bad that they produced. So far I will agree with this elegant,

A Defect in Lawyers.

the Educati-though severe Writer, that the greater Part on of English of the Gentlemen of the Bar generally begin their Studies where they should end them: I mean, in the harsh Maxims of their own Laws, instead of the general Universal Maxims and Principles of Equity fitted to all Nations. And as they are for the most Part initiated too early into the Gainful or Practique Part, they feldom after have Leisure to make any deep Researches into either Philosophy or History; but though this may

and certainly often doth stifle many great Genius's, whose Talents are in a Manner imprisoned within the narrow Circle of Common Law Dogmas, and Cases in Equity Courts, as little Satisfactory, and often inconfistent with true Reason: Yet under all these Disadvantages, where is there a Profession that has produced more Orators, more Philosophers, and more great Men in almost every Branch of valuable Science? Perhaps it were to be wished, that so noble a Profession was not so much considered and intended by Parents for their Children, meerly to answer the End of a Trade, and to make a Livelyhood of; but that is an Abuse that is scarce to be prevented; and therefore neither the Profession nor the Professors, are answerable for it, so long as the Practicers govern themselves by the plain Rules of Truth, Honour and Morality.

The next Grievance in the Law, which The great calls most for the Consideration of wise and Expences of able Men, is the vast Expence attending Suits to what Suits; which in a great Measure is to be im-imputed. puted to the Exactions used in public Offices; 'tis true, the Fees are all ascertained and known, but what avails that Regulation,

fo long as the Parties may be confumed by Delays, founded on a thousand Pretences.

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In Courts of Equity there is scarce a Cause in which an Account is not directed; but in Accounts of any great Length or Complication of Matters, it may be, and often is,

C many

many Years, before a Report can be had; fo that it often happens that the Party never can obtain the Benefit of a Decree made in his Favour. In the Court of ____, there is but one Officer to fettle all Accounts; where in Fact there ought to he four or five. This Grievance, I apprehend, arises from a Defect in the original Constitution of the Court; which none can redress but the Legislative Power. fto doneid yisyo

The next Thing I shall beg Leave to mention, may perhaps be thought of too high and delicate a Nature for a private Man to offer his Sentiments about; but the weakest Understanding may sometimes throw out a Hint that may be of Use to the most exalted Wisdom. I mean nothing but the Publick Good; and am therefore fure I shall not be cenfured by any candid Person for an Error

of Judgment. will not be monoH

The Decrees of our Courts of Equity are handed down to us in large Volumes of Reports, and are multiplying to fo great a Degree, that if they continue to encrease in a like Proportion for half a Century more, we Our Equity probably shall be in the same uncertainty and State of Doubt, with regard to knowing what is Equity, and what not. That the Roman Empire was in before the Publication of the Digest and the Institutes by Justinian. Every Body knows (and some to their great Detriment) that what was Equity twenty Years ago is now utterly exploded, as inconfiftent

uncertain.

fiftent with the Elements and Rules of all Justice. So fluctuating is the Reason of Mankind! And yet the Law Student by reading over these Cases is frequently misled; and therefore, when he comes to be a Practicer, will, on the Authority of them probably mislead others; besides many Men of the greatest Capacity, have often given Opinions on the Authority of Book Cases, that have been utterly repugnant to the Decisions of the _____, and that for want of having those Decisions in their Libraries; which are not to be got, but with Difficulty and a confiderable Expence. I shall not presume to add any Thing further on this Head, any other than that the Opinions of our Lawyers must be extremely vague and uncertain, where they do not know with Precision the several Changes that from Time to Time are made in our Principles of Equity.

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encumber the groaning Shelves of our Lawyers. And instead of fuch Collections (which the Executors of Judges, and eminent Advocates fo constantly supply us with) I apprehend, (I speak it with the greatest Disfidence of myself as well as Deference to my Supe-

of Equity should be formed.

An Institute riors) an Institute of Maxims or Principles of natural Justice and Reason to be an invariable Rule for our Courts of Equity, would be a proper Substitute in their Room. This would be a Work worthy of the wifest, the best, and the most learned Men in the three Nations; and would probably do themselves more Hondur, and the Public more Service, than all the Equity Reports that ever were, or ever will be exhibited to the End of Time By this, I would not be understood to

Adapted to the British

mean an entire System of Roman Equity, but an Institute to be taken both from that, and fuch Maxims of our own Laws as feem best to answer the Freedom and Spirit of an Eng-Government. lift Government. For though no one honours the Roman or Civil Law more than I do, yet as it was mostly calculated by arbitrary Monarchs to answer the Ends of their own Despotism, many of the Principles found in it could never be brought to coincide with the Nature of our Constitution; and in conformity with this, our Courts of Equity most justly adhere to the use of Juries, by directing Issues where the Conscience of the Court, as to Matters of Fact, wants to be informed. The like may be observed in many

many other Particulars, where the Maxims of our own Common Law are to be preferred; and are in reality more confonant to Reason and Equity, and sounded on a more perfect Intelligence of Human Nature than are those of the Civil Law. What can be for Instance, more absurd than the giving the Guardianship of a Minor (which the Civil Law does) to the Person who is next to inherit the Estate. This the Common Law of England for the strongest Reason will not permit: And Lord Coke most aptly says, it is, Committere ovem Lupo. Numerous other Inflances might be given where our own Law should be preferred; but a Comparison of this kind would for the present take up too much Time; and therefore, shall be referved for the Work of another Day.

It is computed that in Great-Britain, the Money spent annually in Law, amounts at Money spent least to one seventh Part of the whole Ex-in Law. pences of Government; I mean in ordinary Years. How much the Money spent in the same Way in this Kingdom may amount to, I know of no Computation that has been

like Computation was here admitted, it would be rather under than over.

This it must be confessed is a most grievous Load on the Subject; however, as Controversies and Disputes relating to Property are the inevitable Consequences of Dealings amongst Mankind, and will be more or less numerous

yet made; but I should imagine that if the

numerous according to the Degree of Trade, Wealth, and People in any Community. All that the best Laws can do, is to distribute Justice to the People with as little Expence, and as much Expedition as the Nature of fuch Matters will admit of.

Trade, then being the great Fountain of

Courts Merchant.

Their Use.

all the Wealth and Grandeur of these Nations, the very first Object of our Attention should be, to free our Merchants and Traders from tedious and expensive Litigations: I mean as to all commercial Contracts and Agreements. Every Hour that a Merchant loses, and every Shilling that he spends in Law (which is so much taken from his Capital) are irretrieveable Injuries to the whole Community of which he is a Member; therefore Courts Merchant should be established, to consist of the most eminent Men in Trade, who might decide in a fummary Way all Disputes between Merchants and Traders relative to Matters of Commerce; and who in all probability, would be more adequate to fuch Determinations than the most able Law Judges we have.

Fines and Recoveries aside_

For the same Reason that Trade may meet with all possible Protection, and our should be laid mercantile People be secured from Losses occasioned by the Negligence or Fraud of those they deal with, especially of Men of Landed Property; and also to make the transferring of Real Estates easy and life, (which must prove the strongest Encouragement to Commerce)

merce) as well as to free the Laws from a Jargon that is the highest Reproach to the Common Sense of these Nations: It must be submitted to the Wisdom of the Legislature, whether Fines and Recoveries should not be absolutely set aside, and a Deed executed by the Tenant in Tail in Possession, And why. and duly registered, declaring the Fee of the Estate to be from that Time vested in himfelf, should not be substituted in the Place of the present intricate Method of cutting off Intails, and a Provisoe that no such Deed shall be given in Evidence until all Fees payable at prefent to the Crown are fatisfied and paid into some proper Office, to be appointed for the Receipt of the same, and a Certificate on the Back of the faid Deed, to be indorsed for that Purpose by the Officer; indeed, if a Recompence was made to the Crown for this antient Jewel in some other Way, it would be still much the better. These Alterations would probably lessen some Part of the Profits of the Gentlemen of the Long Robe, but it is not to be imagined that a Confideration of fo paltry a Nature could create a Moment's Hefitation in their Minds, (in the Minds of many, I would fay) which they ought to prefer, the publick Good, or their own private Advantage.

The next Thing I shall mention, and The Encrease which indeed highly merits the Attention of of Attornies the Publick, is the immense Army of Attor-prevented. nies that we have amongst us, and who are

every

every Day encreasing to a most alarming Degree: Every Body knows that all Trades may be overstocked, and that as few People chuse to starve, such as can't get honest Bread will probably not stick at unjust Methods to feed themselves and their Families; the fhocking Confequences to Society arifing from hence are too obvious to be here expatiated on, the civil Law Maxim is, that Paupertas impulit ad Turpia, and on the Authority of this Maxim I will venture to propose a Remedy, which is this, that after a certain Time, to be mentioned, no Perfon shall be fworn and admitted to practife as an Attorney who does not, before he is fo admitted, fwear himfelf to be worth at leaft 800l. And also give other full and sufficient Proofs of the fame, to the Satisfaction of the Judges of the Court of which he is to be an Attorney.

A Remedy proposed.

This must of Course put a Stop to the immoderate Encrease of Attornies in this Kingdom, which has happened for some Years past, and is still likely to go on, and of Consequence must prove a Spur to all Sorts of honest Industry, as our Husbandmen, Tradesmen, and Farmers, instead of spending their Money, on every trisling Dispute, in expensive Litigations, will reserve their Fortunes for Purposes of a more useful Nature to the Publick, as well as to their own Families; now the Profession is found so Lucrative that there is scarce a Farmer or little

Tradesman

Tradesman in the Kingdom, that does not breed up one of his Children to this Bufiness, and the Consequence is, that if they cannot get honest Bread, they will and certainly do get not only Bread, but accumulate great Riches fome how or other. If it is faid that the above Regulation may reduce the Profession to too small a Number, I beg Leave to fay, there is not the least Danger of that Inconvenience, fince it is certain that two Hundred fensible honest Attornies would be able to conduct the Bufiness, (at least the honest Bufiness of this Kingdom) were it twice as much as what it really is at present, and as a Proof of this, the few Men of Skill and Character that conduct almost all the principal Business in the Four Courts, will be a convincing Argument; and from thence it may reasonably be asked, what becomes of all the rest? why, they settle in the Country, turn Land Jobbers, propagate Disputes, Strife, and Litigation, throughout the Neighbourhood; pick up by Fraud and Pettyfogging all the valuable Interests that are going; deftroy all Industry; ruin our Tillage, and prevent our making any Advances towards that simple Kind of Englishlike Yeomanry, so much to be wished to be established amongst us. I could name several great Counties in Ireland where Half the Protestant Tenants in them have been bred Attornies.

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The King of The King of Prussa's Plan for reforming Prussia's Plan the Administration of Justice in his own Dominions, is one of the noblest Works that ever entered into the Imagination of the wifest and greatest of Princes. It has effectually cut off all Manner of Querk, Chicanery, and Delay in the Profecution of Suits. He was intent upon cultivating Industry, Trade, and Manufactures among his Subjects, and he knew, that those good Things could not be brought about, at least to any confiderable Degree, while his People were confumed by expensive Litigations. Possibly the whole of this Plan could not with Propriety be adopted under our free Constitution; but thus much may be faid with Certainty, that many Parts of it, may, and I shall here consider some few of them.

' It is enacted by the King, that the Advocates who shall defend a bad Cause, or be convicted of multiplying Proceedings

' uselessly, of protracting a Suit, of heaping

up in the Writings Repetitions and Things

foreign to the Subject, shall be condemned not only to forfeit their Fees to the Use of

the Free Cheft, but also to be punished

arbitrarily according to the Exigence of the

· Cafe.

It is easy to conceive (says the Writer)

that this Regulation ties up the Hands of

the Advocates, who have it no longer in

their Power to protract Causes, to lead

their Clients through every quibbling Detour, t

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tour, and fleece them by exacting exorbitant Fees. And as the Parties frequently employed ignorant Attornies to draw their Petitions, from whence it followed that the Fact and State of the Cause were never rightly laid down, and that most of the Demands were contrary to Law, which yet did not hinder some greedy Advocate from putting his Name to the Bottom of the Petition, provided only he were paid for it. This Part of the Frederick Code, by punishing the Advocate, must put an effectual Stop to the like Grievances for the

Such Practices (if any such should ever prevail here) may most certainly be prevented by the Care and Vigilance of our J—s, who have the Superintendancy of the Behaviour of all Persons employed in the Profession of the Law: And if an Action was given to the injured Party, against the Lawyer who multiplied Proceedings uselessly, and heaped up in the Pleadings Repetitions and Things foreign to the Subject, I imagine the Spirit of Pettysogging, and Vexation must in all future Times be effectually banished from those to whom the Conduct of Suits is committed.

In order to leave no Room for Chicane, the King directed that the numerous Or-

dinances, which were collected without

' choice or order, and which were dispersed

in a Multitude of particular Regulations,

' should be ranged in a systematic Order, in order to compose of them a new Body of

Laws, founded on Reason and the Con-

fitutions of the Country.

This was accordingly done, and it were greatly to be wished that all civilized Nations, particularly our own, would follow so

glorious an Example of rebuild and bib day

Another Part of the King's Plan imports,

That before Judgment be given, and
even from the Time of appointing the Parties to be first heard, a Counsellor of the
College be charged to try to bring about
an amicable Accommodation between
them; and that even if he should not succeed, the Parties and their Advocates
shall be put off to a second Hearing, to
see if in this Interval they can make it

The King hath rightly judged, fays the Writer, that the Number of Law Suits would be leffened one Half, if the Courts

of Justice would take the Trouble to en-

deavour to accommodate Matters between the Parties before their Minds be foured

by tedious Suits, especially when the Ad-

vocates employed are Men of Probity, who

entering into the Views of the King their

Master, aim only to serve their Client,

and are so difinterested and honourable,

when a Cause appears to be Litigious, to

' acquaint the Parties therewith.

bluesh.

Multinude of enticolar Regulations.

As Experience shews, that at the Beginining of a Suit, the Parties are commonly

inflexible, and refuse to listen to an Ac-

commodation, the King hath thought fit,

that after the Counsellor appointed for that

End shall have tryed to reconcile the Parties, and laid before them and their Ad-

vocates both Sides of the Question, a De-

' lay of some Days shall be given them to

reflect cooly on what hath been represent-

ed to them, and to make it up between

' themselves.

'This Justice must be done (continues the Writer) to the Tribunals and Advo-

cates of Pomerania, that they truly distin-

guish themselves above all others, by their

Endeavours to reconcile the Parties and

the Skill they employ for that Purpose.
And in Part IIId of the Code Frederick,

the Measures the Judges are to take to

bring about an Accommodation, and in

what Manner the Advocates who fucceed

therein are to be recompensed, are parti-

" cularly fet forth."

How far these Particulars may be adopted into our Plan of Practice, I leave to the Consideration of the Learned in our Laws; however, as they all seem to be founded on the most perfect Knowledge of human Nature, there is great Reason to think that much Good would be produced from them.

As Experience theirs, that at the Begin-

ning of a Suit, the Lastiestare commonly inflexible, and refule to liften to an Accommodation, the king hath thought fit, that after the Counfolor appointed for that End that have tryed to recopoile the Parries, and laid before them and their Advocates both Sides of the Question, a Delay of fome Days fhall be given them to reflect cools on what hall been represented to them, and to make it up between themfelves.

this luftice must be done (continues the Writer) to the Tribunals and Advocates of Pomerania, that they truly distin-

guilli themselves above all others, by their Endcayours to reconcile the Parties and

the Skill they employ for that Purpofe.

And in Part II

the Meafures the second to take to bring about an end in what Manner the Medices who faceced therein are to be recommenfed, are particularly let forcla."

How for these Particulars may be adopted into our Plan of Practice, I leave to the Confideration of the Learnesh in our Laws; however, as they all floor to be founded on the most perfect Knowledge of human Nature, there is great Region to think that supeli Good would be produced from them.

